
TABLE OF CONTENTS

PREFACE.....	III
TABLE OF CASES.....	XVII
Chapter 1. Introduction.....	1
Notes and Questions	3
A. The Aquatic Cycle and Basic Concepts of Hydrology	4
B. Water Use in the United States and Globally	5
Cherly A. Dieter <i>et al.</i> , Estimated Use of Water in the United States in 2015	6
The Future of Water: Water Insecurity Threatening Global Economic Growth, Political Stability National Intelligence Council	9
The United Nations World Water Development Report 2023: Partnerships and Cooperation for Water	11
Notes and Questions	13
C. Water Quality and Aquatic Ecosystem Health.....	13
Robert W. Adler, Freshwater: Sustaining Use by Protecting Ecosystems	13
Notes and Questions	16
D. Climate Change and Water Resources in the United States.....	17
Noah D. Hall, Interstate Water Compacts and Climate Change Adaptation	17
Notes and Questions	25
E. The Emerging Human Right to Water	27
Boler v. Earley; Mays v. Snyder.....	27
Notes and Questions	36
Chapter 2. Riparian Law	39
A. Defining Riparian Property and Riparian Rights.....	40
1. The Importance of a Water Boundary	40
2. Artificial Waterways	41
Alderson v. Fatlan.....	41
Notes and Questions	46
3. Division and Boundaries of Submerged Land.....	47
4. Conveyances of Riparian Rights	51
Little v. Kin	52
Notes and Questions	58
5. Diffuse Flow and Runoff	58
Keys v. Romley	59
Notes and Questions	66
B. The Riparian Right to Take and Use Fresh Water.....	67
1. The Natural Flow Rule and Transition to Reasonable Use	67
Harris v. Brooks	69
Notes and Questions	75
2. Development of Reasonable Use Factors.....	76
Red River Roller Mills v. Wright.....	76
Notes and Questions	80

3.	The Restatement (Second) of Torts § 850	80
	Ripka v. Wansing	81
	Notes and Questions	83
4.	Accommodating Public Water Suppliers Under Riparian Law	85
	Adams v. Greenwich Water Co.	86
	Notes and Questions	92
C.	Riparian Rights Beyond Consumptive Use.....	93
1.	The Right to Wharf out.....	93
	Borsellino v. Wisconsin Dept. of Natural Resources	93
	Notes and Questions	97
2.	The Right to Access the Water	97
	627 Smith St. Corp. v. Bureau of Waste Disposal of Dept. of Sanitation of City of N.Y.....	97
	Note and Question	98
3.	Right to Use the Entire Surface of the Waterbody for Boating, Fishing, and Recreation.....	99
	Johnson v. Seifert.....	99
	Notes and Questions	102
4.	The Doctrines of Accretion, Reliction, and Avulsion	103
	Strom v. Sheldon	105
	Notes and Questions	108
5.	The Right to an Unobstructed View	109
	Lee County v. Kiesel	110
	Note and Questions.....	112
6.	Right to Water of a Certain Quality	113
Chapter 3. History and Principles of Prior Appropriation		115
A.	The Origins and Variations of Prior Appropriation	115
1.	The Origins of Prior Appropriation Doctrine	115
	Notes and Questions	118
2.	Complete Rejection of Riparianism: The Colorado Doctrine.....	121
	Coffin v. Left Hand Ditch Co.	121
	Notes and Questions	126
3.	Federal Law and the Legal History of Prior Appropriation.....	128
	California Oregon Power Co. v. Beaver Portland Cement Co.	128
	Notes and Questions	131
4.	Dual System States.....	132
a.	The California Doctrine	133
	Pleasant Valley Canal Co. v. Borror	133
	Notes and Questions	137
b.	The Oregon Doctrine	137
	City of Marshall v. City of Uncertain.....	138
	Notes and Questions	141
B.	The Elements and Attributes of Appropriative Rights	141
1.	The Elements of Appropriative Rights	142
a.	Unappropriated Water.....	142
	Central Platte Natural Resources Dist. v. Wyoming	142
	Notes and Questions	147

b.	From a Source Subject to Appropriation (Tributary Water)	148
	Martiny v. Wells	149
	Notes and Questions	152
	Montana v. Wyoming	155
	Notes and Questions	158
c.	For a Beneficial Use	160
	Tulare Irrigation District v. Lindsay-Strathmore Irrigation District	161
	Notes and Questions	164
d.	With Diversion or Other Notice.....	167
	Sherlock v. Greaves.....	168
	In re Adjudication of the Existing Rights to the Use of All the Water	170
	Notes and Questions	174
2.	The Legal Attributes of Appropriative Rights	175
a.	Appropriations as Property Rights	176
	Frank J. Trelease, <i>Government Ownership and Trusteeship of Water</i>	177
	Eric T. Freyfogle, <i>Water Rights and the Common Wealth</i>	178
	Note	181
b.	“First in Time, First in Right”	181
	Empire Lodge Homeowners’ Ass’n v. Moyer.....	182
	Notes and Questions	189
c.	“Use It or Lose It”	193
	State ex rel. Reynolds v. South Springs Co.	194
	Notes and Questions	198
d.	Changes and Marketability	200
i.	Traditional Rules for Changing Water Rights	201
	Barron v. Idaho Dept. of Water Resources	202
	Notes and Questions	207
ii.	Water Marketing in the Modern West.....	210
	Jedidiah Brewer, Robert Glennon, Alan Ker, & Gary Libecap, <i>Transferring Water in the American West: 1987–2005</i>	211
	Eric T. Freyfogle, <i>Water Rights and the Common Wealth</i>	214
	Notes and Questions	216
iii.	Commodification and Water Futures Markets	216
	CME Group, July 2021 <i>Understanding the Water Futures Market</i>	217
	Notes and Questions	219
	Chapter 4. Groundwater	221
A.	Groundwater in the United States	221
B.	Basic Groundwater Hydrology	221
1.	What Is Groundwater?.....	221
2.	Aquifer Basics.....	222

3.	How Do Wells Work?	223
C.	Common-Law Groundwater Doctrines	227
1.	The Doctrine of Capture	227
	Sipriano v. Great Spring Waters of America, Inc.	228
	Notes and Questions	229
2.	American Reasonable Use	233
	Meeker v. City of East Orange	233
	Notes and Questions	237
3.	Correlative Rights	239
	Woodsum v. Pemberton Township	239
	Notes and Questions	246
4.	Restatement (Second) of Torts	248
	State v. Michels Pipeline Construction, Inc.	249
	Notes and Questions	251
5.	Prior Appropriation	253
	Baker v. Ore-Ida Foods, Inc.	255
	Notes and Questions	258
D.	Groundwater-Surface Water Interactions	259
1.	Groundwater Use and Riparian Rights in the East	259
	Michigan Citizens for Water Conservation v. Nestlé Waters North America Inc.	260
	Notes and Questions	271
2.	Groundwater Use and Appropriative Rights in the West	272
	Kobobel v. State	273
	Notes and Questions	280
3.	Conjunctive Management of Groundwater and Surface Water	282
	Note and Questions	285
	Chapter 5. Modern Application of Water Law	287
A.	The Move to Permits and Administrative Implementation of Water Rights	287
	WaterWatch of Oregon, Inc. v. State Water Resources Department	292
	Notes and Questions	300
B.	Regulated Riparianism in the East: Adding Certainty to Riparian Rights	302
1.	Procedural and Substantive Changes in Regulated Riparianism: The Example of the Florida's Water Resources Act	302
	Notes and Questions	305
2.	The Transition to Regulated Riparianism and Impacts on Property Rights	306
	Village of Tequesta v. Jupiter Inlet Corporation	307
	Notes and Questions	310

C.	Permit Systems and Accompanying Innovations in Prior Appropriation	314
1.	Prior Appropriation Permit Systems: The California Example	314
	Notes and Questions	317
2.	Substantive Innovations.....	317
a.	The Public Interest Test and Area of Origin Protection	318
	<i>Shokal v. Dunn</i>	319
	Notes and Questions	324
b.	Conflicts with Prior Appropriation Principles.....	325
	<i>El Dorado Irrigation District v. State Water Resources Board</i>	326
	Notes and Questions	335
D.	Water Management and Water Resources Planning	337
	Notes and Questions	346
Chapter 6. Control and Ownership of Navigable Waters.....		349
A.	Navigability and the Constitution	349
1.	Federal Admiralty Jurisdiction.....	349
	<i>The Propeller Genesee Chief v. Fitzhugh</i>	350
	Notes and Questions	354
2.	Navigability Under the Commerce Clause.....	356
	<i>The Daniel Ball</i>	356
	Notes and Questions	358
	<i>United States v. Appalachian Electric Power Co.</i>	360
	Notes and Questions	366
3.	The Federal Navigation Servitude.....	369
	<i>United States v. Twin City Power Co.</i>	370
	Notes and Questions	375
4.	The Federal Navigation Servitude Versus the Commerce Clause	376
	<i>Kaiser Aetna v. United States</i>	376
	Notes and Questions	386
B.	Navigability for Title	386
1.	Navigability at the Time of Statehood.....	387
	<i>PPL Montana, LLC v. Montana</i>	387
	Notes and Questions	395
2.	Pre-Statehood Conveyances and Federal, Private or Tribal Ownership.....	399
	<i>Utah Division of State Lands v. United States</i>	400
	Notes and Questions	405
Chapter 7. Public Rights in Water: The Public Trust Doctrine.....		409
A.	The Public Trust Doctrine and the U.S. Supreme Court	409
	<i>Illinois Central Railroad Co. v. Illinois</i>	409
	Notes and Questions	413
B.	The Source of Law for the <i>Illinois Central</i> Decision.....	415
	<i>PPL Montana, LLC v. Montana</i>	418
	Notes and Questions	418

C.	State Versions of the Public Trust Doctrine	423
1.	Extensions of the Public Trust Doctrine to New Uses.....	423
	State v. McIlroy	423
	Notes and Questions	428
2.	The Public Trust Doctrine, Ecological Protection, and Water Rights.....	431
	National Audubon Society v. Superior Court of Alpine County.....	431
	Notes and Questions	439
3.	Codifying the Public Trust Doctrine and State Natural Resources Management	441
	Rock-Koshkonong Lake District v. Wisconsin Department of Natural Resources.....	442
	Notes and Questions	451
4.	Constitutionalizing State Public Trust Doctrines.....	452
	In the Matter of the Title, Ballot Title, and Submission Clause for 2011–2012 #3	453
	Notes and Questions	460
Chapter 8. Federal Water Interests		461
A.	Federal Reserved Water Rights	461
1.	Tribal Reserved Water Rights: The <i>Winters</i> Doctrine	461
	<i>Winters v. United States</i>	462
	Notes and Questions	466
2.	Reserved Water Rights for Other Types of Federal Lands	474
	<i>Cappaert v. United States</i>	475
	Notes and Questions	480
3.	State Implementation of Federal Reserved Water Rights	481
	<i>State of New Mexico ex rel. State Engineer v. Commissioner of Public Lands</i>	484
	Notes and Questions	489
B.	Federal Water Projects	491
1.	The U.S. Bureau of Reclamation.....	491
	<i>California v. United States</i>	494
	Notes and Questions	503
2.	The Tennessee Valley Authority	504
	<i>Winkler v. Petersilie</i>	506
	Notes and Questions	511
C.	The Role of the National Environmental Policy Act (NEPA).....	511
	<i>High Country Citizens' Alliance v. Norton</i>	513
	Notes and Questions	520
D.	The Dormant Commerce Clause and Restrictions on State Water Management.....	521
	<i>Sporhase v. Nebraska, ex rel. Douglas</i>	522
	Notes and Questions	527
E.	International Transboundary Water Treaties	529
1.	Canada	529
2.	Mexico	530

Chapter 9. Interstate Water Pollution, Apportionment and Management	535
A. Interstate Nuisance and Water Pollution	536
1. The Federal Common Law of Interstate Nuisance	536
Missouri v. Illinois (<i>Missouri I</i>)	536
Notes and Questions	539
Missouri v. Illinois (<i>Missouri II</i>)	540
Notes and Questions	544
2. Modern Interstate Water Pollution Control	548
Illinois v. Milwaukee (<i>Milwaukee II</i>)	549
Notes and Questions	551
B. Equitable Apportionment	554
1. The Origins and Principles of Equitable Apportionment	554
Kansas v. Colorado	555
New Jersey v. New York	560
Notes and Questions	565
2. Applying the Equitable Apportionment Doctrine	568
Colorado v. New Mexico (I)	568
Notes and Questions	575
Colorado v. New Mexico (II)	577
Notes and Questions	578
Florida v. Georgia	579
Notes and Questions	585
C. Interstate Compacts	588
1. The Delaware River Basin Compact	589
2. The Great Lakes-St. Lawrence River Basin Water Resources Compact	591
3. The Colorado River Compact	593
Arizona v. California	593
Notes and Questions	598
D. Congressional Apportionment of Water	604
Boulder Canyon Project Act, § 4	605
Arizona v. California	606
Notes and Questions	615
Chapter 10. The Water-Energy Nexus	623
A. Water Law and Energy Production	623
1. Background: Energy's Dependence on Water	623
Energy Demands on Water Resources	624
U.S. Electric Power Sector's Use of Water Continued Its Downward Trend in 2020	628
Notes and Questions	630
2. Federal Licensing of Energy Facilities and State Water Law	633
Keating v. Federal Energy Regulatory Commission	634
Notes and Questions	639
3. Energy Development and Riparian Rights	641
Beaunit Corporation v. Alabama Power Company	641
Notes and Questions	645

4.	Using Prior Appropriation Law to Combat Energy Projects.....	647
	HEAL Utah v. Kane County Water Conservancy District.....	648
	Notes and Questions.....	661
B.	Water Allocation's Dependence on Energy	664
	Energy Demands on Water Resources	664
	Notes and Questions.....	667
C.	The Water-Energy Nexus and Climate Change	668
	Climate Impacts on Energy.....	669
	Notes and Questions.....	673

Chapter 11. The Intersection of Water Quality and Water

	Quantity.....	675
A.	Water Quality Protection Under the Common Law	676
1.	Riparian Rights	676
	Strobel v. Kerr Salt Co.....	676
	Notes and Questions.....	680
	Smith v. Staso Milling Co.....	682
	Notes and Questions.....	685
2.	Prior Appropriation.....	685
	Arizona Copper Co. v. Gillespie.....	686
	Notes and Questions.....	689
3.	Nuisance Law	693
	Hampton v. North Carolina Pulp Co.	693
	Notes and Questions.....	697
	Priselec v. Chemours Company.....	698
	Notes and Questions.....	700
B.	The Clean Water Act	701
1.	A Brief Overview of the Clean Water Act.....	701
2.	The Clean Water Act and Regulation of Water Transfers	705
	Friends of the Everglades v. South Florida Water Management District	706
	Notes and Questions.....	716
3.	Substantive Pollution Control Requirements	721
a.	Technology-Based Treatment Standards	721
	Notes and Questions	723
b.	Water Quality Standards.....	725
	PUD No. 1 of Jefferson County v. Washington Department of Ecology.....	726
	Notes and Questions	733
	Friends of Pinto Creek v. U.S. E.P.A.	738
	Notes and Questions	742
	A Note on Groundwater Pollution.....	744

Chapter 12. The Federal Endangered Species Act, Water

	Management, and Water Rights	745
A.	Section 4: Listing of Species for Protection and Critical Habitat	747
1.	Listing Species for Protection Under Section 4.....	748
	Idaho Farm Bureau Federation v. Babbitt.....	750
	Notes and Questions.....	757

2.	Critical Habitat Designations	760
	Northern New Mexico Stockman's Association v. U.S. Fish & Wildlife Service.....	761
	Notes and Questions	770
B.	Requirements for Federal Agencies: Section 7 of the Endangered Species Act.....	770
1.	Section 7(a)(1): Act to Conserve Species	771
	Florida Key Deer v. Paulison	771
	Notes and Questions	776
2.	Section 7(a)(2): Don't Jeopardize Listed Species or Destroy Their Critical Habitat	779
	American Rivers v. Federal Energy Regulatory Commission	781
	Notes and Questions	791
C.	Section 9: The Endangered Species Act's "Take" Prohibition	797
	Alabama v. United States Army Corps of Engineers	799
	Notes and Questions	807

Chapter 13. Protecting and Restoring Watersheds and Water

	Systems	811
A.	The Rationale for Watershed Restoration and Protection	812
	Robert W. Adler, <i>Addressing Barriers to Watershed Protection</i>	812
	A Series of Thought Experiments	818
B.	(More) Discrete Legal Tools for Watershed Restoration and Protection	820
1.	Using Modern Water Law to Protect Instream Flow	821
	Lawrence J. MacDonnell, <i>Environmental Flows in the Rocky Mountain West: A Progress Report</i>	823
	Notes and Questions	833
2.	Protecting and Restoring Wetlands and Other Aquatic Ecosystems Under Clean Water Act Section 404.....	837
	James City County, Va. v. E.P.A.....	838
	Notes and Questions	846
3.	Alternative Dispute Resolution and Water Law	850
C.	Comprehensive Watershed Restoration and Protection Programs: Two Examples	851
1.	The Colorado River and the Glen Canyon Dam Adaptive Management Program	851
	U.S. Geological Survey, Grand Canyon Research and Monitoring Center Three Experimental High-Flow Releases from Glen Canyon Dam, Arizona—Effects on the Downstream Colorado River Ecosystem	857
	Grand Canyon Trust v. U.S. Bureau of Reclamation	863
	Notes and Questions	869
2.	The Chesapeake Bay Program	872
	Chesapeake Bay TMDL Executive Summary	877
	American Farm Bureau Federation, et al. v. United States Environmental Protection Agency	881
	Notes and Questions	889

Chapter 14. Public Interests, Private Rights in Water, and	
Constitutional Takings Claims	895
A. Overview of Takings Law Under the U.S. Constitution	895
Notes and Questions	898
B. Defining the Property Right.....	900
Mildenberger v. United States.....	901
Notes and Questions	909
Casitas Municipal Water District v. United States.....	914
Notes and Questions	926
C. Physical Versus Regulatory Takings of Water Rights	931
1. Physical Takings of Water Rights.....	931
Tulare Lake Basin Water Storage District v. United States	934
Notes and Questions	942
2. The Regulatory Takings Analysis and Water Rights	944
Edwards Aquifer Authority v. Day	944
Notes and Questions	956
D. Calculating the Compensation Owed in a Successful Water Rights	
Taking Case.....	960
INDEX	965